

Blockchains, Smart Contracts (DApps), and Regulation

A briefing from Coin Center



COIN CENTER

Peter Van Valkenburgh

A photograph of a man with glasses and a suit speaking at a long wooden conference table. He is gesturing with his hands. Other people are seated at the table behind him, and the room has wood-paneled walls. A nameplate for 'JERRY BRITO' is visible on the table in the foreground.

Intro: What is Coin Center and what do we do?

JERRY BRITO

DECENTRALIZE ALL THE THINGS



THE TEAM



Jerry Brito
Executive Director



Robin Wesiman
Senior Policy Counsel



Peter Van Valkenburgh
Research Director



Neeraj Agrawal
Communications Director



Antonie Hodge
Operations Director

OUR SUPPORTERS



ANDREESSEN
HOROWITZ



bitpay



BLOCKCHAIN



CETERUS



coinbase



Genesis

Grayscale



Ribbit Capital



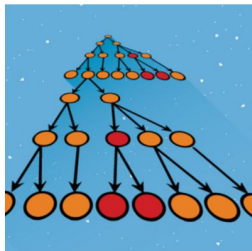
xapo



A nighttime photograph of a city street, likely in front of a state capitol building. The street is dark, but there are long, horizontal light trails from cars, with white trails on the left and red trails on the right. In the background, a large, illuminated building with a prominent dome is visible, surrounded by trees and streetlights. The overall scene is dark with some ambient light from the city.

What we do: Education Policy Research Advocacy

Backgrounders



How can law enforcement leverage the blockchain in investigations?

Jason Weinstein • May 12, 2015

Former federal prosecutor Jason Weinstein explains how the nature of Bitcoin's underlying blockchain can be good news for law enforcement, and how law enforcement can ultimately be good news for Bitcoin.

[Read More](#)



What is OFAC and how does it apply to Bitcoin?

Joshua Garcia • May 5, 2015

Attorney Joshua Garcia explains what OFAC is, how it can interact with cryptocurrency businesses, and why it “always applies.”

[Read More](#)

Reports

State Digital Currency Principles and Framework

Peter Van Valkenburgh & Jerry Brito

Version 1.3
Oct. 2015

Coin Center Report



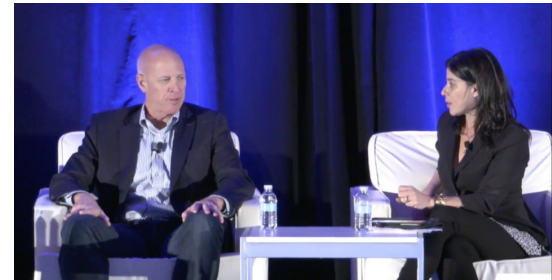
Regulatory Filings



Comments to the European Securities and Markets Authority on its Consultation on Distributed Ledger Technology Applied to Securities Markets

Our comments on ESMA's conclusion that "open" or "permissionless" blockchains may be inappropriate for financial services in its discussion paper entitled, "The Distributed Ledger Technology Applied to

Testimony and Briefings





Part I: What is “Blockchain” !?

A briefing from Coin Center



COIN CENTER

Peter Van Valkenburgh

The word
“Blockchain”
is like the word
“Vehicle”

A long-exposure photograph of a city street at night. The street is filled with light trails from vehicles, creating a sense of motion. The buildings on either side are illuminated, and the sky is dark. The text "No one says, 'how do you feel about vehicle?'" is overlaid in the center of the image.

No one says,
“how do you feel
about vehicle?”

Or,
“We can fix this
problem with
vehicle!”



A high-speed train, possibly a Shinkansen, is shown in motion on a track. The train is white with a red stripe along the front and sides. The background is heavily blurred, suggesting high speed. Overlaid on the image is white text that reads: "We might talk about 'vehicle technology' but even that is strangely abstract." The text is centered and uses a sans-serif font. The word "vehicle" is enclosed in quotation marks.

We might talk about
“vehicle technology”
but even that is strangely
abstract.

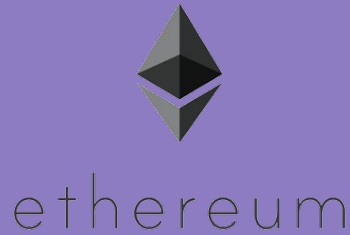
**And “blockchain”
is the same...**

**There is no “the blockchain”
Any more than there is “the vehicle”**

**and “Blockchain Technology”
is a broad category.**



Blockchain technology.



Blockchain technology?



All blockchain technologies have three essential components:

P2P
NETWORK

CONSENSUS
MECHANISM

BLOCK
CHAIN

P2P
NETWORK

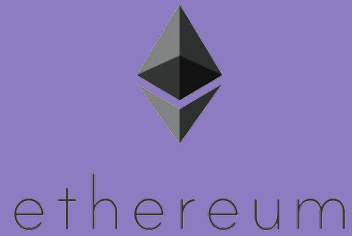
Connected computers...

CONSENSUS
MECHANISM

...reach agreement over...

BLOCK
CHAIN

...shared data.



Blockchain technology.

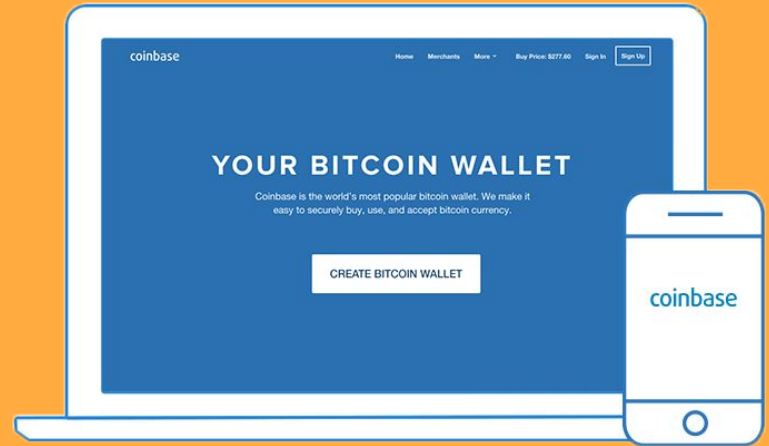
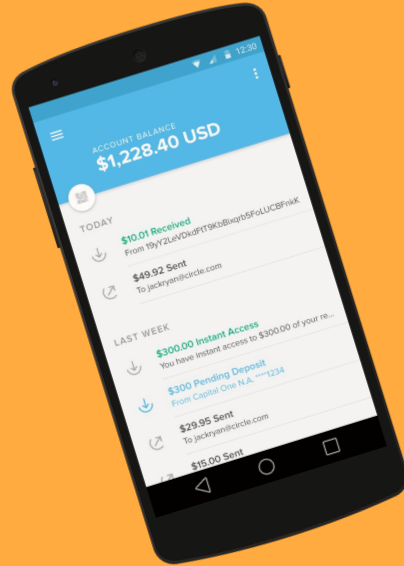




Blockchain technology.



Connected computers
reach agreement over
shared data.





Connected computers
reach agreement over
shared data.

CONSENSUS
MECHANISM

Rules for Agreement:

1. Nobody can send bitcoins that they have not first received from someone else.
2. Every 10 minutes or so one of the connected computers will be selected to choose the order of valid transactions for that period.



Connected computers
reach agreement over
shared data.

Shared Data:

TX 230: Mark sent Reuben 1 Bitcoin

TX 229: Mark sent Robin 1 Bitcoin

TX 228: Peter sent Mark 2 Bitcoin

TX 227: Robin sent Peter 2 Bitcoin

**BLOCK
CHAIN**

**What about other blockchain
technologies?**

P2P
NETWORK

Connected computers...

CONSENSUS
MECHANISM

...reach agreement over...

BLOCK
CHAIN

...shared data.

BLOCK CHAIN

What data?

Identity Credentials

Votes

IOT (permissions to open smart locks / turn on smart bulbs)

Records of Securities Transactions

Property Records

Interbank Settlement Records

Provision of digital goods (cloud storage, network infrastructure)



What rules and design choices?

Open network (like Internet) or closed (like a company intranet)?

Data privacy or data transparency / auditability?

Security at the edge (immutable) or security at the center (mutable)?

When *Open* Consensus is Critical

e-cash



identity

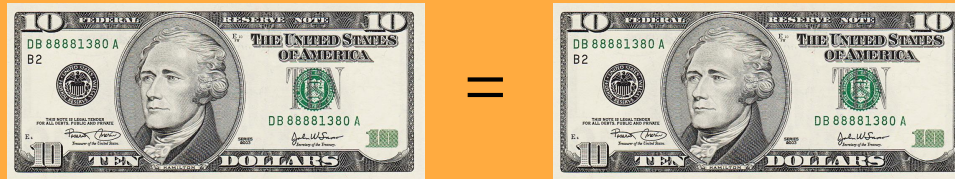


IOT



E-Cash

If a centralized authority can claim that a particular token is no longer as valuable as the others, or block certain participants from transacting, then the currency is not fungible, it is not cash. The efficiency of cash is that it ***does not require the user to consistently re-appraise the value of each note that they hold***. All \$10 notes are worth the same and if someone gives it to you, then you have it.



Identity

Identity is a many-faceted concept. Your identity is a bundle of qualities that you exhibit, and attestations that others make about you. If a centralized authority can see as well as revoke ***any and all*** of your credentials this presents privacy and human rights issues.



Attestations:

US Gov: Peter is a citizen, he has this passport.

Bank of America: Peter is an account holder, he has \$X

Transunion: Peter's credit score is XXX

Internet of Things

As devices further proliferate the power inherent in being the centralized control point on the network grows. This has ramifications for **privacy** as well as **competition policy**. Additionally, **interoperability is critical** and rival centralized systems may not cooperate.

Alexa! Find the best priced cat litter on the **WHOLE INTERNET!**

Alexa! Are you always listening to me?

Alexa! Play the music I bought on itunes!

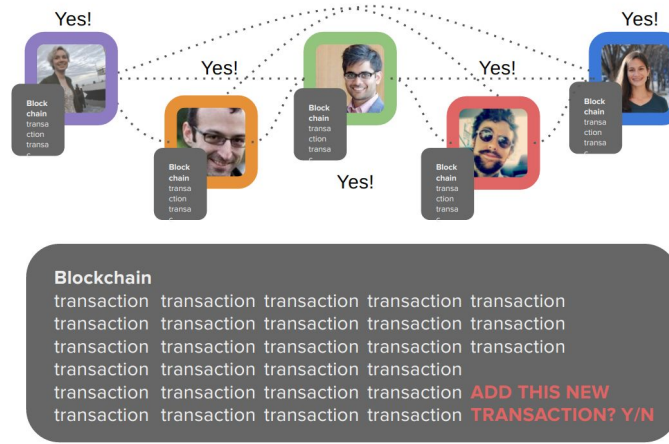


Part II:
What is a
“Smart Contract” !?

Ethereum

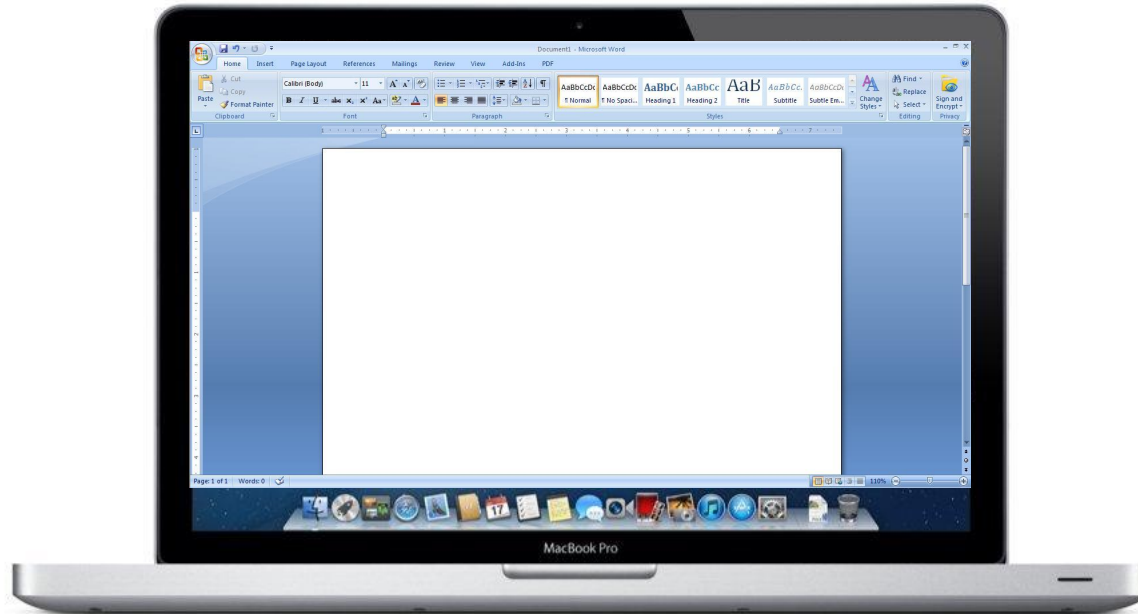
- Connected computers come to agreement over state of a global computer, not just a ledger.
- It's a platform for blockchain apps.





I understand agreement over a ledger of transactions, but what do you mean agreement over the *state* of a computer???

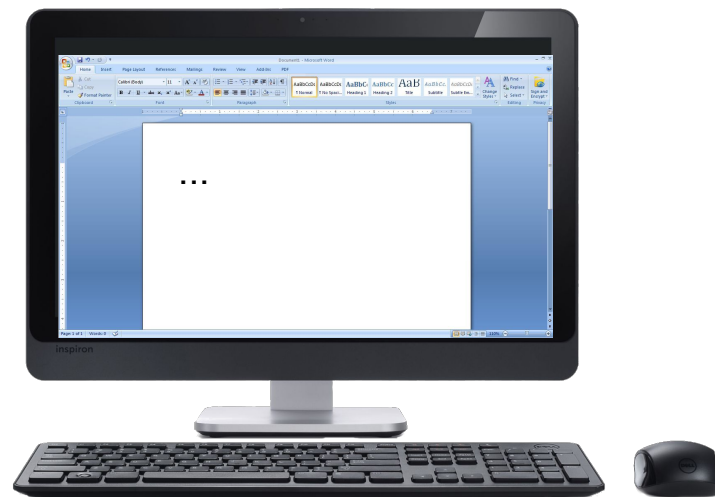
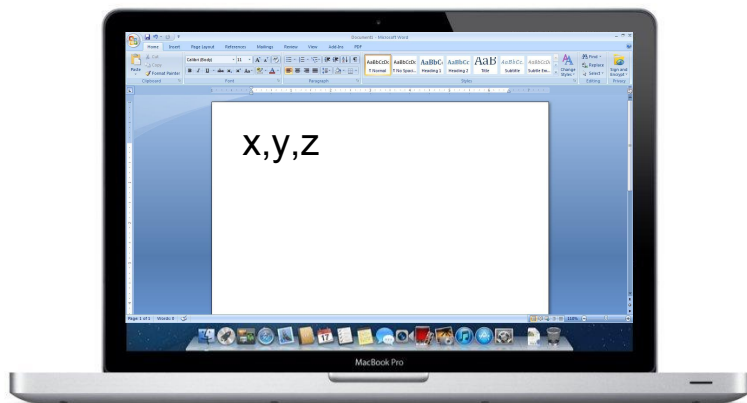
Example: Word Processing MS Word



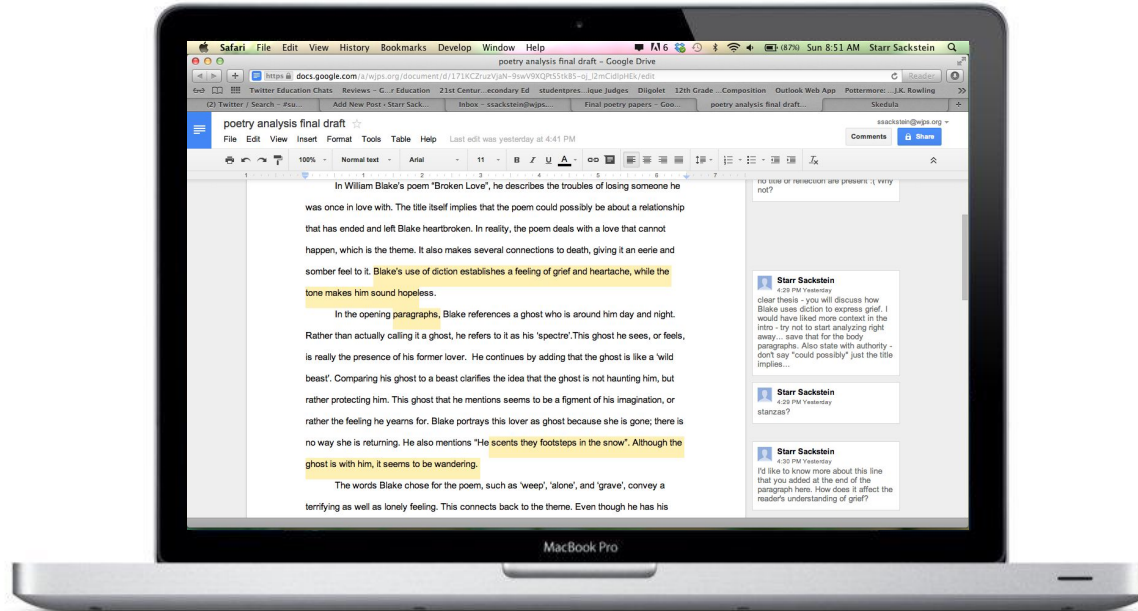
Where does the application code run?

On your computer.

But collaboration is hard when the code runs locally.



Example: Word Processing Google Docs

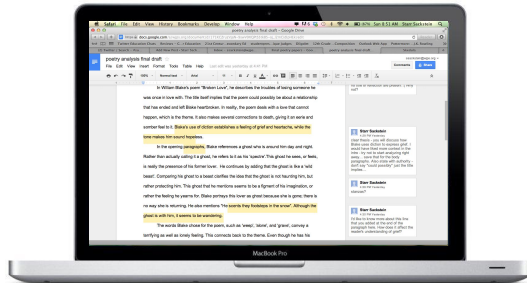


Where does the application code run?

Example: Word Processing Google Docs

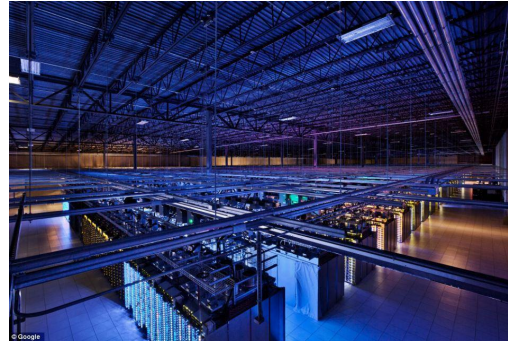
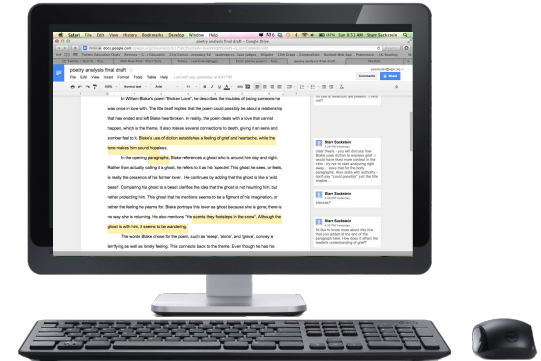
Internet

User Interface



Internet

User Interface



Actual Computing

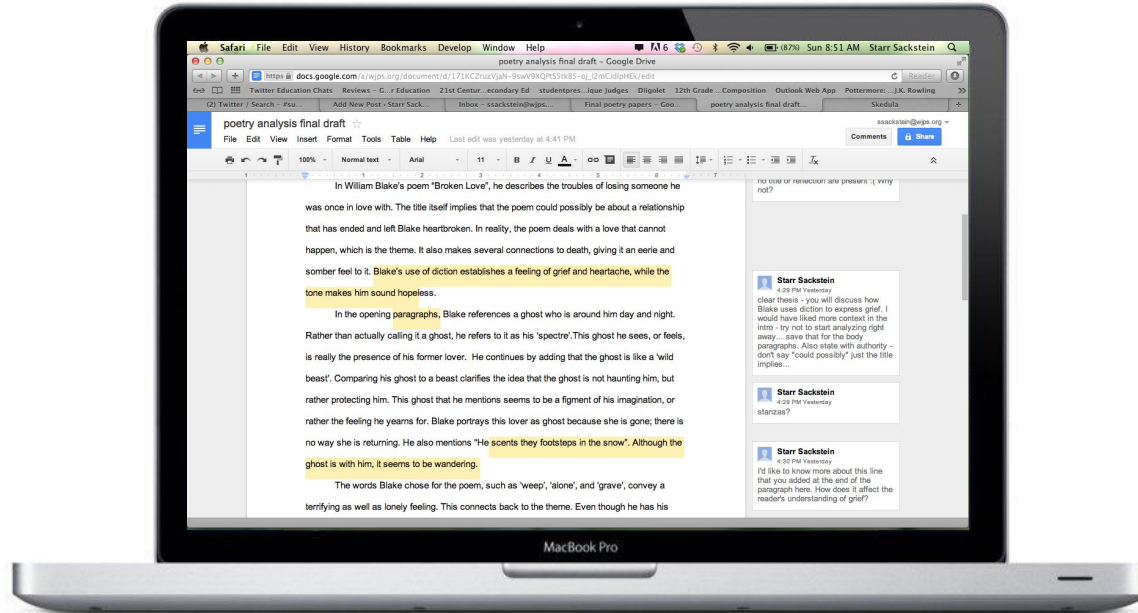
Where does the application code run?
On a Google server in a warehouse.



There is no cloud

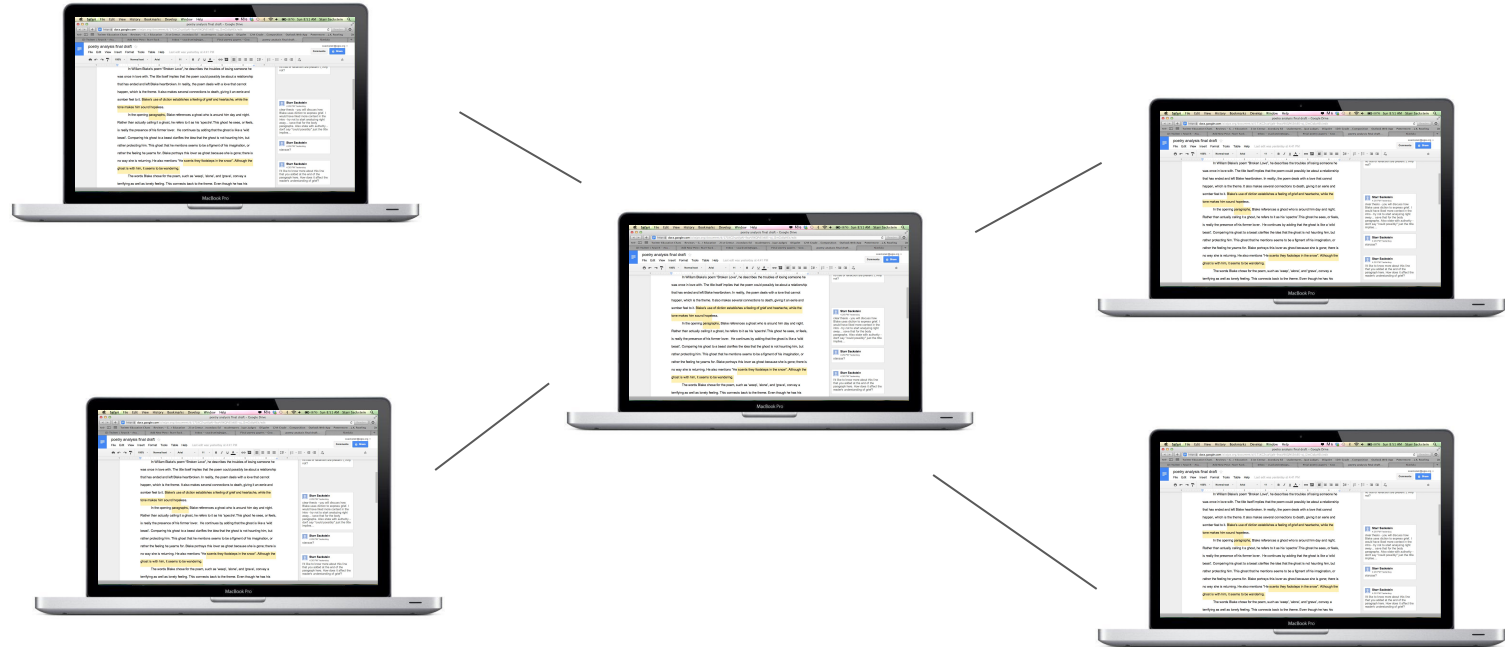
it's just someone else's computer

Example: Word Processing Ethereum

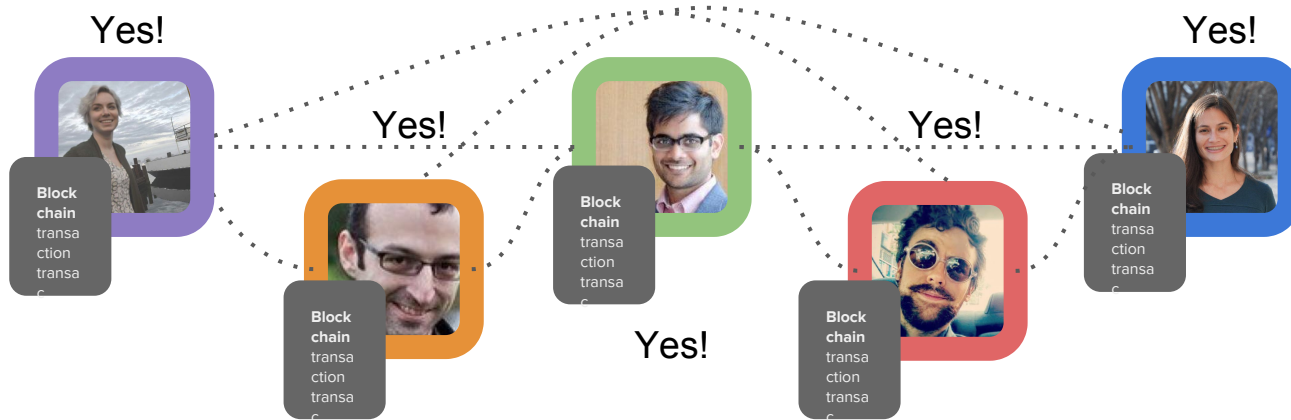


Where does the application code run?

Example: Word Processing Ethereum



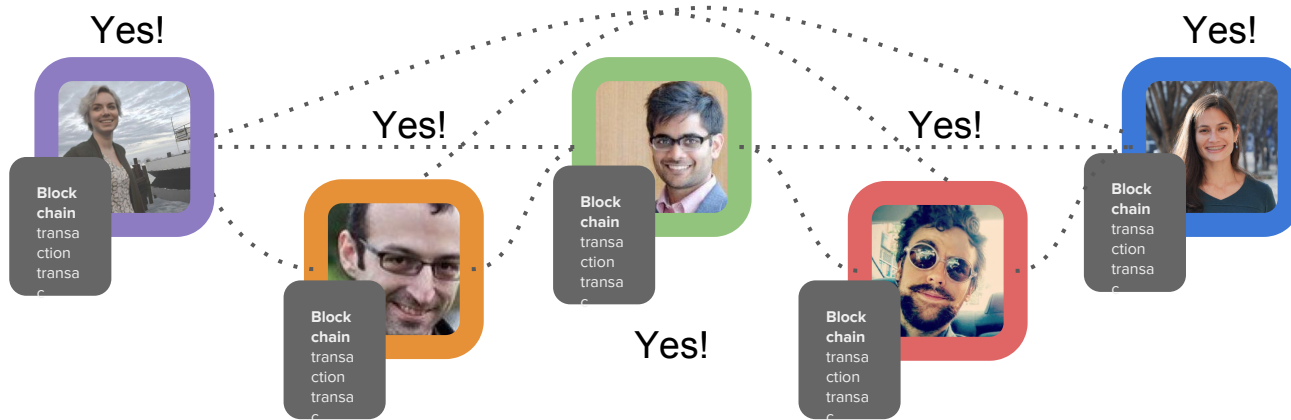
Where does the application code run?
Every computer on the network.



Blockchain

transaction transaction transaction transaction transaction
transaction transaction transaction transaction transaction
transaction transaction transaction transaction transaction
transaction transaction transaction transaction transaction
transaction transaction transaction transaction transaction

**ADD THIS NEW
TRANSACTION? Y/N**



Blockchain

computing computing computing computing computing
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Did User A type XYZ?

**Ethereum is designed to be an open platform
just like:**
































Personal Computers



The World Wide Web

Applications that run on the ethereum platform are called Decentralized Applications (or Dapps).

MIT  Work in Progress 2015-11-16 Shapeshift Bot Alex Beregszaszi Simple Ethereum contract to transfer Ether to Bitcoin MIT  Working Prototype 2015-11-12	MIT  Working Prototype 2015-11-15 PublicVotes Dominik Schiener A publicly verifiable Voting System, powered by Smart Contracts MIT  Working Prototype 2015-11-12	MIT  Live 2015-11-15 Oraclize Thomas Bertani Provable honest oracle service Live 2015-11-10	MIT  Concept 2015-11-14 Etheria fivedogit The first-ever decentralized virtual world GPL  Live 2015-11-07	MIT  Concept 2015-11-13 Project Mati Harsh Patel Decentralized KYC and Credit rating function on blockchain Working Prototype 2015-11-06	MIT  Live 2015-11-13 Spore Denis Erfurt Simple package manager for dApp development based on ethereum and IPFS MIT  Working Prototype 2015-10-29
MIT  Live 2015-10-07 Grove Piper Merriam Fast, efficient, queryable storage for ethereum contracts MIT  Live 2015-10-07	MIT  Working Prototype 2015-10-07 LightWallet ConsensSys / Chris Lundkvist Lightweight JS Wallet for Node and the browser MIT  Working Prototype 2015-10-07	MIT  Working Prototype 2015-10-07 ethereum-datetime Piper Merriam Ethereum Date and Time tools MIT  Working Prototype 2015-10-07	MIT  Working Prototype 2015-10-07 Populus Piper Merriam Ethereum Contract Development Framework MIT  Working Prototype 2015-10-07	MIT  Working Prototype 2015-10-02 slock.it Christoph Jentzsch If you can lock it, we will let you rent, sell or share it. GPL  Working Prototype 2015-10-02	MIT  Working Prototype 2015-09-30 meteor-embark Chris Hitchcott Streamlined Ethereum Integration for Meteor MIT  Working Prototype 2015-09-30
MIT  Working Prototype 2015-09-29 Colony AttaAtta Companies for the 21st Century MIT  Working Prototype 2015-09-29	MIT  Concept 2015-09-28 Dereo Dereo Decentralized over-the-air television streaming network MIT  Concept 2015-09-28	MIT  Work In Progress 2015-09-24 Dynamis Joshua Davis Insurance Dapp MIT  Work In Progress 2015-09-24	MIT  Live 2015-09-24 Ethereum Alarm Clock Piper Merriam Schedule contract calls MIT  Live 2015-09-24	MIT  Live 2015-09-24 CryptoRPS CryptoRPS Rock-Paper-Scissor game with a twist MIT  Live 2015-09-24	MIT  Working Prototype 2015-09-15 Project Basil Harsh Patel Decentralised Vulnerability feed management MIT  Working Prototype 2015-09-15
MIT  Working Prototype 2015-09-08 AuditDog Roman Plášil SW audit repository MIT  Working Prototype 2015-09-08	MIT  Live 2015-09-03 Universal DApp d11e9 A Universal Interface for contracts on the Ethereum blockchain MIT  Live 2015-09-03	MIT  Working Prototype 2015-08-28 Avatar d11e9 distributed profile registry MIT  Working Prototype 2015-08-28	MIT  Working Prototype 2015-08-27 EtherPot Aakil Fernandes Provably Fair Lottery MIT  Working Prototype 2015-08-27	MIT  Working Prototype 2015-08-26 PirateChest d11e9 p2p magnet discovery MIT  Working Prototype 2015-08-26	MIT  Working Prototype 2015-08-26 Occams Run d11e9 All things being equal (50/50) only The Brave will win MIT  Working Prototype 2015-08-26
MIT  content	MIT  Ethos	MIT  HitFin	MIT  Raikoth	MIT  ChainGraph	MIT  EtherListen

Source: dapps.ethercasts.com



**When a decentralized application
can also assume control over assets
and mediate decisions over how those
assets should be used, we sometimes call it a
Smart Contract (atomistic/single use) or a DAO
(larger system/repeated use)**



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SHARE
472



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PIN



COMMENT
20



EMAIL

CADE METZ BUSINESS 06.06.16 7:00 AM

THE BIGGEST CROWDFUNDING PROJECT EVER—THE DAO—IS KIND OF A MESS



TM

Wh
rel
wit

Part III:

Regulation

The background of the slide features three ripe oranges and several green leaves resting on a dark, weathered wooden surface. The oranges are positioned around the central text, with one in the upper right, one in the lower left, and one in the lower right. The leaves are clustered on the left side, partially overlapping the oranges. The lighting is soft, highlighting the texture of the fruit and the grain of the wood.

Regulatory Considerations for Token-Creating Smart Contracts

Why *Securities Laws* and Tokens?

Securities Laws are *Heavy Duty* Regulation.

Crowdsales and Presales may subject developers to securities regulation.

Several Scams have drawn attention to this area.

Several vocal pundits have already suggested that *all* appcoin/crypto crowdsales qualify as unregistered securities issuance.

Why *Securities Laws* and Tokens?

MINIMUM VIABLE TOKEN

The token contract is quite complex. But in essence a very basic token boils down to this:

```
contract MyToken {
    /* This creates an array with all balances */
    mapping (address => uint256) public balanceOf;

    /* Initializes contract with initial supply tokens to the creator of the contract */
    function MyToken(
        uint256 initialSupply
    ) {
        balanceOf[msg.sender] = initialSupply;          // Give the creator all initial tokens
    }

    /* Send coins */
    function transfer(address _to, uint256 _value) {
        if (balanceOf[msg.sender] < _value) throw;      // Check if the sender has enough
        if (balanceOf[_to] + _value < balanceOf[_to]) throw; // Check for overflows
        balanceOf[msg.sender] -= _value;                // Subtract from the sender
        balanceOf[_to] += _value;                        // Add the same to the recipient
    }
}
```

Why *US* Securities Laws?

If you have any US purchasers you are subject to US Securities Regulations

US Securities Law are the Most Broadly applied.

In other jurisdictions, there is generally an enumerated list of what arrangements constitute a “security,” in the US there is a flexible and court-adjudicated test.

The US Securities and Exchange Commission is already investigating Paycoin.
The DAO got the attention of some staff.

Why are US Securities Laws Broadly Applied?

Definition of Security includes an undefined term: “investment contract”

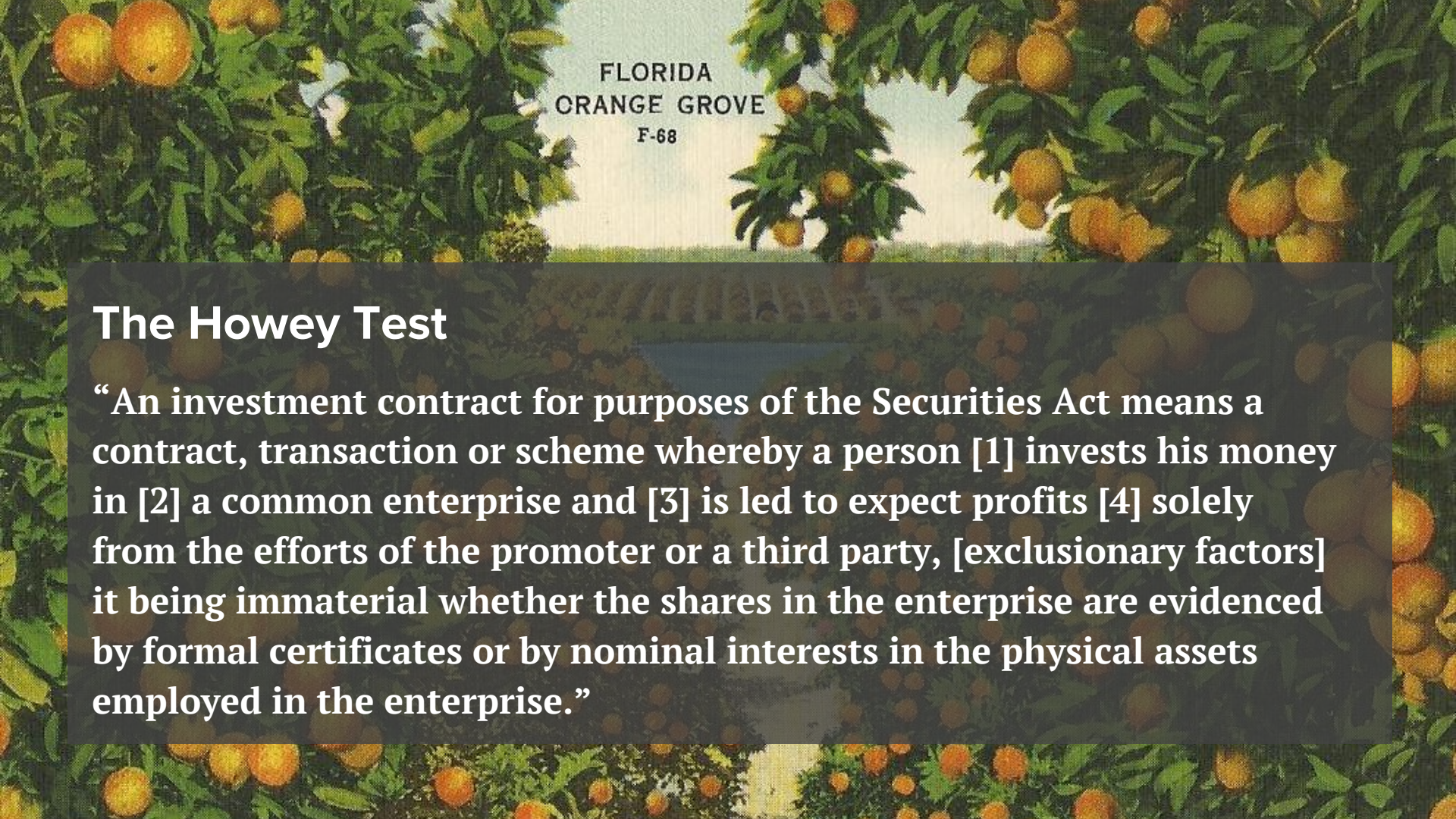
Term has been defined by Federal Courts

Courts have sought to ensure that definition is inclusive in order to reach:

“the countless and variable schemes devised by those who seek the use of the money of others on the promise of profits”

Primary Case is *SEC v. W. J. Howey Co.*

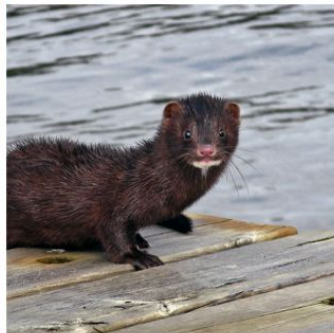
From that case we get the Howey Test for a Security

The background of the slide is a vintage-style illustration of an orange grove. The top and sides are framed by dense green foliage with many ripe, orange-colored fruits hanging from the branches. In the center, there is a white rectangular area containing the text 'FLORIDA ORANGE GROVE' and 'F-68'.

FLORIDA
ORANGE GROVE
F-68

The Howey Test

“An investment contract for purposes of the Securities Act means a contract, transaction or scheme whereby a person [1] invests his money in [2] a common enterprise and [3] is led to expect profits [4] solely from the efforts of the promoter or a third party, [exclusionary factors] it being immaterial whether the shares in the enterprise are evidenced by formal certificates or by nominal interests in the physical assets employed in the enterprise.”



What Is PayCoin™?

PayCoin™ is a global currency that lets you send money to anyone, anywhere, anytime.
Sending and accepting money is totally free, lightning fast and insanely easy
- whether you're a person or a business.

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[Buy Now](#)

Framework for Securities Regulation of Cryptocurrencies

Version 1
Peter Van Valkenburgh
January 2016

Coin Center Report



Likely to qualify as securities:

Closed-source or low-transparency

cryptocurrencies because without visibility into the operation of the technology there is no reason to believe that profits come from anything other than a promoter's hype.

Open but heavily marketed **pre-sales** or sales of **pre-mined cryptocurrencies** with a **small and non-diverse mining and developer community** when the facts indicate that profits come primarily from the efforts of this discrete and profit-motivated group.

Cryptocurrencies with **permissioned ledgers** or a **highly centralized community of transaction validators**.

Framework for Securities Regulation of Cryptocurrencies

Version 1
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Coin Center Report



Less likely to qualify as securities:

Highly decentralized cryptocurrencies (e.g.

Bitcoin, Litecoin) because of a lack of vertical commonality or a discernible third party or promoter upon whose efforts investors rely.

Sidechained Cryptocurrencies/Blockchains

because there is no expectation of profits if value pegged to their existing bitcoin holdings.

Cryptocurrencies where initial distribution is made through **open competitive mining** or **proof-of-burn** because there is no investment of money.

App-Coins or Distributed Computing Platforms

(e.g. Ethereum) because participants seek access to these tokens for their use-value rather than an expectation of profits.

Key findings for Appcoins or Dapp Tokens

The following are less likely to be treated as securities:

Token was purchased for *use-value* rather than profit expectation.

(Condominium cases: *Goldberg v. North Wabash Venture, United Housing*)

Token was purchased after application is already up and running.

(Country Club cases: *Silver Hills Country Club v. Sobieski, All Seasons Resorts*)

Token's value is dependent on the purchaser's own efforts and/or the efforts of a large number of other unaffiliated investors/users/developers.

Some things to avoid.

Language that suggests securities issuance:

Initial (coin) Offering

Profit Sharing

Endorsing risky ventures or claiming endorsements:

Severe penalties can await anyone who is deemed a “promoter” of an unregistered security.

The definition of “promoter” is vague.

The background of the image features three ripe oranges and several green leaves resting on a dark, textured wooden surface. The oranges are positioned around the central text, with one in the upper right, one in the lower left, and one in the lower right. The leaves are clustered on the left side of the frame. The overall lighting is soft, highlighting the texture of the oranges' peels and the grain of the wood.

**Please don't hesitate to
contact us.**

peter@coincenter.org